



SHEFFIELD CITY COUNCIL Cabinet Report

9

Report of: Executive Director, Place

Date: 14 JULY 2011

Subject: BUILDING SCHOOLS FOR THE FUTURE – HIGH STORRS SCHOOL –
RESULTS OF ADDITIONAL PUBLIC AND TRAFFIC REGULATION
ORDER CONSULTATIONS

Author of Report: James Burdett - 0114 273 6170

Summary:

This report is to inform Members of the outcome of public consultation on proposed changes to waiting restrictions near to High Storrs School and makes a number of recommendations. The report also provides an update to a petition received by the South West Community Assembly in January 2011 relating to school related traffic in the High Storrs area.

Reasons for Recommendations

Officers have given due consideration to the views of all respondents in an attempt to provide acceptable solutions. The recommendations are considered to be a balanced attempt to address residents' concerns.

Recommendations:

To approve the implementation of measures set out in Appendix B, namely:

(i) Double yellow lines on High Storrs Close, (ii) Double yellow lines on Huntley Road, (iii) School Keep Clear and Bus Stop Clearway markings High Storrs Road
To offer residents of High Storrs Close, High Storrs Road and Huntley Grove 'H' markings across their driveways

To approve further monitoring of the parking situation on High Storrs Close and Huntley Grove in Autumn 2011 and if necessary the need for further waiting restrictions brought to the attention of the South West Community Assembly.

To inform the Lead Petitioner of the measures being taken to reduce school-related traffic in the vicinity of High Storrs Secondary and Ecclesall Junior School

To inform all respondents of the decisions made.

Background Papers:

Category of Report: OPEN

Statutory and Council Policy Checklist

Financial Implications
YES/NO Cleared by: Final approval awaited
Legal Implications
YES/NO Cleared by: Julian Ward
Equality of Opportunity Implications
YES/NO Cleared by: Ian Oldershaw
Tackling Health Inequalities Implications
YES/NO
Human rights Implications
YES/NO:
Environmental and Sustainability implications
YES/NO
Economic impact
YES/NO
Community safety implications
YES/NO
Human resources implications
YES/NO
Property implications
YES/NO
Area(s) affected
Various roads in Ecclesall
Relevant Cabinet Portfolio Leader
Councillor Leigh Bramall
Relevant Scrutiny Committee if decision called in
Is the item a matter which is reserved for approval by the City Council?
YES/NO
Press release
YES/NO

BUILDING SCHOOLS FOR THE FUTURE – HIGH STORRS SCHOOL RESULTS OF ADDITIONAL PUBLIC AND TRAFFIC REGULATION ORDER CONSULTATIONS

1.0 SUMMARY

- 1.1 This report is to inform Members of comments received following public consultation on proposed changes to waiting restrictions on Huntley Grove, Huntley Road and High Storrs Close. The report includes a response to the comments received and makes a number of recommendations related to each individual road.
- 1.2 This report also provides an update to a petition that was received by the South West Community Assembly in January 2011, requesting measures to reduce the level of school related traffic in the neighbourhood of High Storrs and Ecclesall Schools.

2.0 WHAT DOES THIS MEAN FOR SHEFFIELD PEOPLE

- 2.1 The proposals have been developed to address further issues raised by local people with regard to the previously approved highway works related to the redevelopment of High Storrs School under the Building Schools for the Future programme. Officers have developed measures with a view to empowering residents, by incorporating their aspirations in the design of their streets. The report contributes to “putting the customer first” by responding to the views expressed during the comprehensive public consultation exercises undertaken when developing the proposals.
- 2.2 The report will also contribute to the “Protecting and Enhancing the Environment” objective of the Council’s Corporate Plan particularly the “Reducing Congestion” priority, with proposals that aim to reduce the dependency on travel to school by private vehicle and the promotion of pedestrian facilities on Ringinglow Road and High Storrs Road to encourage walking links to and from the school site.

3.0 OUTCOME & SUSTAINABILITY

- 3.1 The majority of the measures outlined in the Transport Assessment related to High Storrs School have recently been implemented following approval by Cabinet Highways Committee (CHC) on 9 February 2011. The additional measures outlined in this report are supplementary to the constructed scheme but should continue to meet with the objectives of improving road safety for students walking to High Storrs School, with a view to further encouraging a shift away from dependency on the private car, whilst encouraging more healthy physical activity amongst the school students.

4.0 REPORT

- 4.1 This report details consultations and discussion concerning three separate proposals on roads in the High Storrs area, primarily related to traffic associated with High Storrs School. A summary of each proposal can be found in paragraphs 4.2 – 4.4. A general location plan can be found in Appendix A, the scheme plans are provided in Appendix B and a full discussion relating to each proposal is provided in Appendix C.

High Storrs Road/Huntley Road

- 4.2 Approval was granted by CHC for a number of waiting restrictions as part of the main High Storrs scheme at the meeting of 9 February 2011. Officers therefore carried out further consultations with local people on some additional proposals, which included increasing the double yellow lines at the junction of High Storrs Road, together with the provision of white 'H' markings for residents to highlight their drives / accesses for houses close to High Storrs Road.
- 4.3 This consultation included the statutory Traffic Regulation Order (TRO) consultation. No objections were received and it is therefore recommended that the double yellow lines be implemented as proposed. With regard to 'H' markings on Huntley Road, officers will write to residents offering the marking at no charge and they will be installed outside those properties where residents indicate they are in agreement.

High Storrs Close

- 4.4 At the meeting of 9 February 2011, a petition was received requesting new waiting restrictions on High Storrs Close to address parking issues. It was resolved that proposals should be developed and consulted upon. The TRO process took place simultaneously.
- 4.5 Officers provided residents of High Storrs Close with two options – firstly a single yellow line preventing parking Monday-Friday 8am-4pm with double yellow lines at the junction with High Storrs Road, and secondly 'H' markings to keep accesses clear.
- 4.6 The consultation showed that 70% of respondents were in favour of the single yellow line, representing 58% of properties consulted. Officers have since completed a number of site visits and have concluded that any parking problems are of a minor nature and provision of such a restriction is unnecessary at this time. The full scheme on High Storrs Road is yet to be completed however.
- 4.7 It is therefore recommended that only the proposed double yellow lines be implemented at the present time, to keep the junction with High Storrs Road clear from parked vehicles, and that 'H' markings be installed at no charge across the driveways of those residents who indicated they wanted the marking. Should residents contact the Council to advise that the problems have become worse once the full scheme on High Storrs Road has been implemented, a report could be brought back to a subsequent meeting of the Cabinet Highways Committee to decide whether the single yellow line is necessary.

Huntley Grove

- 4.8 Approval has already been granted for the provision of waiting restrictions on much of Huntley Grove. However, at the meeting of Cabinet Highways Committee on 9 February 2011 it was resolved that further consultation should be undertaken on an extension to the double yellow lines at the junction with High Storrs Road.
- 4.9 This consultation has now been carried out with mixed public reaction. Officers have undertaken numerous site visits and consider that any parking problems are of a minor nature at this time. As stated in paragraph 4.6 however, the full scheme on High Storrs Road is yet to be completed and it is therefore recommended that the extra length of double yellow line to be dropped and the situation on Huntley Grove monitored in the autumn term once the highway works are complete. Should residents

contact the Council to suggest that further restrictions are necessary at that time, these could be submitted to the South West Community Assembly for consideration.

Petition – High Storrs and Ecclesall Junior Schools

- 4.10 A petition was reported to Cabinet Highways Committee on 11th February 2011 as part of the High Storrs School report. The petition contained 11 signatures requesting measures to reduce the level of school-related traffic in the vicinity of High Storrs Secondary and Ecclesall Junior Schools. It was resolved that the questions raised be investigated and the findings reported to a future meeting of the Committee. Appendix C outlines the measures being taken to reduce school-related traffic in the area in response to the concerns raised by petitioners.

Relevant Implications

- 4.11 A report outlining the overall principle of the re-investment of capital receipts to allow for contingencies in respect of BSF schemes of this nature was approved by Cabinet on 22nd February 2006. The budget estimate for the highway works associated with the High Storrs redevelopment is in the order of £250,000 which covers all measures identified in this report.
- 4.12 All classes of road user will benefit from the proposed measures. An Equalities Impact Assessment has been undertaken and this indicates that the proposals adhere to stated Council policies as they apply to these types of works in the highway. The disabled, elderly and young children (and their carers) have different needs from a project of this type due to issues of accessibility, usability and road safety. However, these differing needs have been (and will continue to be) taken into account as part of the consultation and design of the measures. Therefore the project should be of universal positive benefit to all, regardless of age, gender, ethnicity, sexuality, religion, disability etc. No negative impacts have been identified.

5.0 ALTERNATIVE OPTIONS CONSIDERED

- 5.1 These proposals have been developed following previous consultations in 2010. A number of other options have now been considered as discussed within this report. Alternative proposals could be developed later in 2011 if deemed necessary.

6.0 REASONS FOR RECOMMENDATIONS

- 6.1 Officers have given due consideration to the views of all respondents in an attempt to provide acceptable solutions. The recommendations are considered to be a balanced attempt to address residents' concerns.

7.0 RECOMMENDATIONS

- 7.1 To approve the implementation of measures set out in Appendix B, namely:

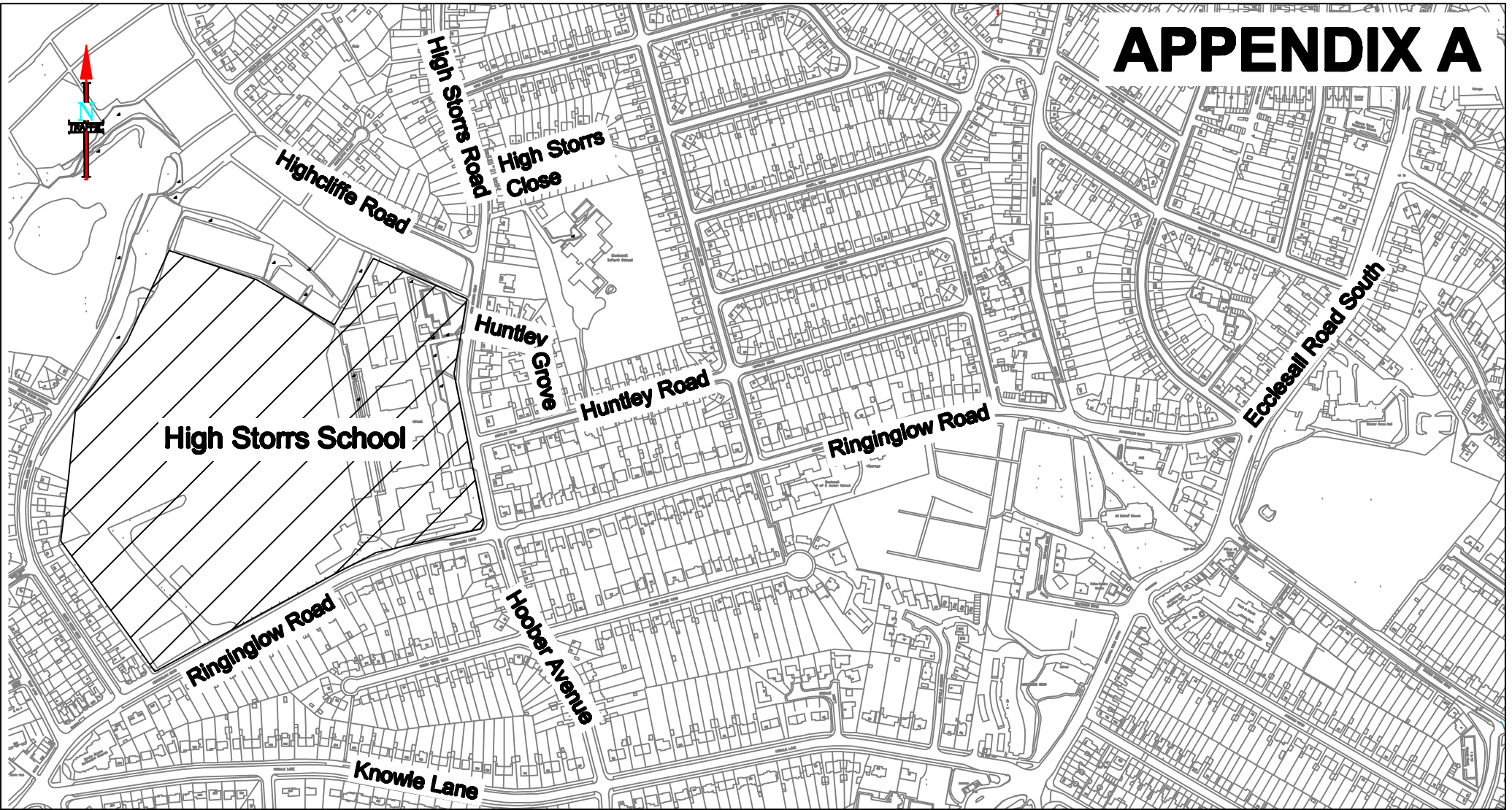
- Double yellow lines on High Storrs Close
- Double yellow lines on Huntley Road
- School Keep Clear and Bus Stop Clearway markings on High Storrs Road

- 7.2 To offer residents of High Storrs Close, High Storrs Road and Huntley Grove 'H' markings across their driveways
- 7.3 To approve further monitoring of the parking situation on High Storrs Close and Huntley Grove in Autumn 2011 and if necessary the need for further waiting restrictions brought to the attention of the South West Community Assembly.
- 7.4 To inform the Lead Petitioner of the measures being taken to reduce school-related traffic in the vicinity of High Storrs Secondary and Ecclesall Junior School
- 7.5 To inform all respondents of the decisions made.

Simon Green
Executive Director, Place

14 July 2011

APPENDIX A



DEVELOPMENT SERVICES
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DRAWN
JWB
 July 2011

CHECKED

Client
SHEFFIELD CITY COUNCIL

Scheme
Building Schools For The Future

Drawing Title
High Storr's School
Appendix A - Location Plan

Drawing No.
TM/ED02830/P5

Scale
NOT TO SCALE A4

0 Millimetres 30
 Date **July 2011**



TRAFFIC MANAGEMENT

KEY

APPROVED PROPOSALS

N.B - PLEASE NOTE THAT ALL PROPOSALS SHOWN IN GREY TONE WERE APPROVED AT THE FEBRUARY MEETING OF CABINET HIGHWAYS COMMITTEE, THESE WILL BE IMPLEMENTED DURING THE EASTER AND SUMMER HOLIDAYS 2011



= APPROVED LOCATION FOR SPEED PLATEAUX



= APPROVED SINGLE YELLOW LINES (NO WAITING MON - FRI 8AM - 4PM)

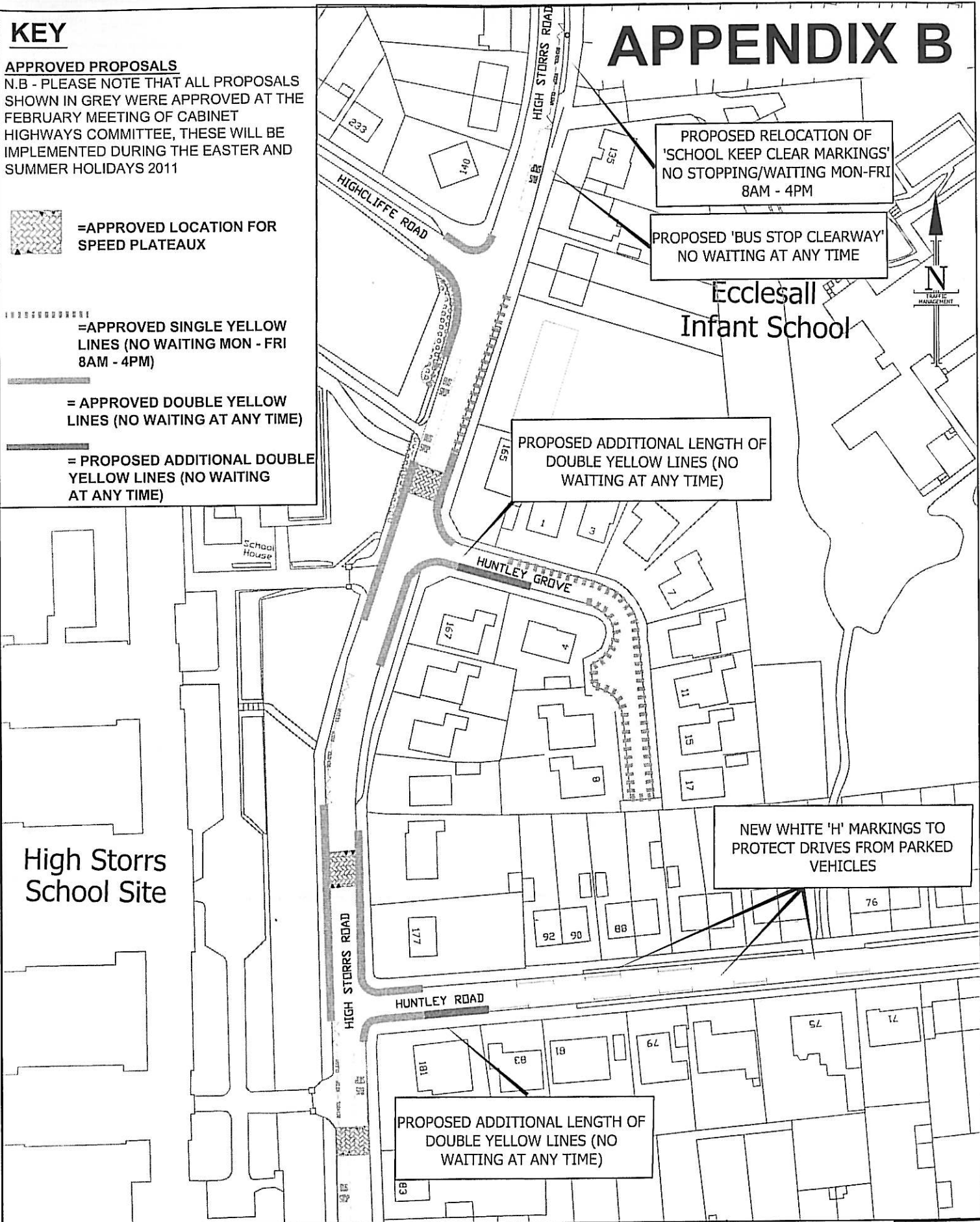


= APPROVED DOUBLE YELLOW LINES (NO WAITING AT ANY TIME)



= PROPOSED ADDITIONAL DOUBLE YELLOW LINES (NO WAITING AT ANY TIME)

APPENDIX B

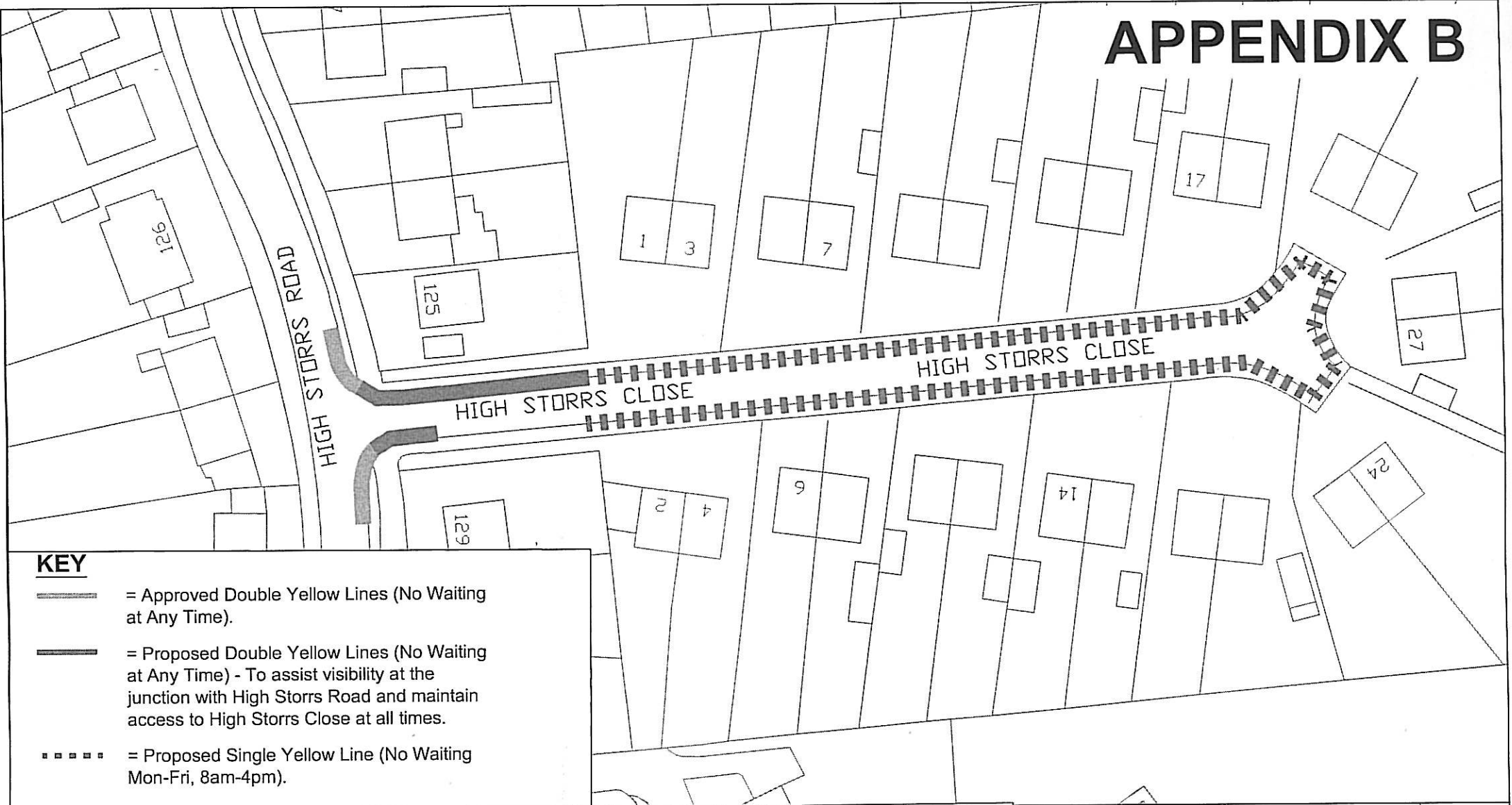


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 Development Services




Client	SHEFFIELD CITY COUNCIL
Scheme	HIGH STORRS SCHOOL (ROAD SAFETY IMPROVEMENTS)
DRAWN	ATM
Drawing Title	PROPOSALS FOR HIGH STORRS ROAD

Drawing No.	TM-ED02830-C3	<p>Sheffield City Council</p> <p>Development Environment & Leisure</p>
Scale	NTS	
Date	MAR11	DEVELOPMENT SERVICES

APPENDIX B



KEY

-  = Approved Double Yellow Lines (No Waiting at Any Time).
-  = Proposed Double Yellow Lines (No Waiting at Any Time) - To assist visibility at the junction with High Storrs Road and maintain access to High Storrs Close at all times.
-  = Proposed Single Yellow Line (No Waiting Mon-Fri, 8am-4pm).

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A Service Area of Place
Sheffield City Council

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ATM

CHECKED

JB

Client

SHEFFIELD CITY COUNCIL

Scheme

BSF - HIGH STORRS SCHOOL

Drawing Title

HIGH STORRS CLOSE PROPOSALS

Drawing No.

TM-ED02830-C4

Scale

NTS

A4



Date MAR 11

Sheffield
City Council



TRAFFIC
MANAGEMENT

SCHEME DETAILS, CONSULTATION AND DISCUSSION

1. The proposals can be separated into three individual schemes, those affecting residents of High Storrs Road/Huntley Road, those affecting High Storrs Close, and finally those on Huntley Grove. A location plan showing the location of the general area can be found in Appendix A.

High Storrs Road/Huntley Road

2. During the previous consultations on the main proposals related to High Storrs School, two objections were received from local people who were concerned that parking may migrate further away from the school along Huntley Road. This was reported to the 9 February meeting of Cabinet Highways Committee who gave approval for further consultation to be undertaken on increasing the double yellow lines at the junction of High Storrs Road, together with the provision of white 'H' markings for residents to highlight their drives / accesses for houses close to High Storrs Road. The proposals can be seen in Appendix B.
3. In order to obtain the views of residents an explanatory letter, together with a plan showing the proposals were delivered to all affected properties on 18 March 2011. The Traffic Regulation Order (TRO) for the proposals was also advertised at this time.
4. No objections were received from any affected residents. It is considered likely that if local people had concerns about the proposals on Huntley Road they would have made contact with officers. One comment was received from a resident of Huntley Road indicating that whilst the 'H' markings are welcomed enforcement of the various restrictions will be necessary to ensure action is taken against offending drivers.
5. It is therefore recommended that the double yellow lines be implemented as proposed. With regard to 'H' markings on Huntley Road, officers will write to residents offering the marking at no charge and they will be installed outside those properties where residents indicate they are in agreement.

High Storrs Close

6. A further comment was received from a resident at 138 High Storrs Road asking for an 'H' marking to be provided outside his property. It is considered that this request has merit but that this offer should be extended as far 126 High Storrs Road, with consultation in a similar manner to that discussed in 4.5. Parking related to the school drop-off/pick-up takes place in this area and the markings would help to keep driveways clear.
7. During the development of the main proposals related to High Storrs School, a petition was received from residents of High Storrs Close asking if action could be taken to address parking issues on High Storrs Close. It was stated that on occasions driveways get blocked and access to the road can be difficult. Officers' initial observations on site indicated that these issues are generally associated with Ecclesall Infant School, rather than High Storrs. At the meeting of 9 February 2011, Cabinet Highways Committee agreed that residents should be consulted over possible solutions to these problems.
8. Officers developed two options to address these problems. These options, which can be seen in Appendix B, involved the following:

APPENDIX C

- A single yellow line on High Storrs Close preventing parking Monday-Friday 8am to 4pm, and double yellow lines near the junction with High Storrs Road
 - 'H' markings across driveways
9. In order to obtain the views of residents an explanatory letter, together with a plan showing the proposals and a response form, were delivered to all 28 properties on High Storrs Close. A pre-paid envelope was provided for return of the completed forms. The TRO was also advertised at this time.
10. The pros and cons of each option were clearly stated in the consultation letter, to ensure local people were aware of the implications of each option.
11. Forms were returned from 23 of the 27 properties on High Storrs Close – a response rate of 82%. Table 1 shows the outcome of the consultation:

Table 1 – High Storrs Close consultation results

		Yes	No	No Box Ticked
Q1	“Do you support the proposals for Double yellow lines near the junction with High Storrs Road, and a Single yellow line as detailed in TM-ED02839-C4?”	16 (70%)	7 (30%)	0 (0%)
Q2	“If the proposals above are not supported by residents would you like to have a white ‘H’ marking for your drive/access?”	12 (52%)	9 (39%)	2 (9%)

12. The responses received indicate a substantial majority agreeing with the proposal to implement a single yellow line, preventing parking between the hours of 8am and 4pm, Monday to Friday. However, many of the respondents expressed comments and a number of issues and concerns were raised. In particular, residents felt the proposals were not necessary, or they suggested that the restrictions should be effective during the school drop-off and pick-up times only.
13. Although 70% of respondents indicated they were favoured the single yellow lines, this represents only 59% of properties of High Storrs Close, indicating that although there is a majority in favour of the proposals, it is not unanimous.
14. Officers have undertaken a number of site visits to consider the scale of the problem on High Storrs Close. The site visits have taken place at school drop-off and pick-up times, and also during the day. These observations have shown that although there is some parking related to the school drop-off/pick-up, this is not excessive and no particular obstruction issues were observed. Outside of these peak times, parking levels on High Storrs Close were light, and not considered to be causing any problems at all. There does not appear to be a long stay commuter parking problem either.
15. It is considered that restricting all parking on High Storrs Close during school times is an overly restrictive method to deal with what is a relatively light, twice daily issue, at the present time. No vehicles would be permitted to park between 8am and 4pm, including those belonging to residents of High Storrs Close, or for tradesmen working at properties. Reducing the restriction to just cover just drop off and pick up again still seems onerous when taking into account the lack of observed problems.

APPENDIX C

16. It should be noted that the works on High Storrs Road have yet to be completed, and the effect of any parking migration onto neighbouring roads has yet to be seen. These works are expected to be completed over the summer holidays and so any migration of parked vehicles will not take place until the Autumn term.
17. It is therefore recommended that only the proposed double yellow lines be implemented at the present time, to keep the junction with High Storrs Road clear from parked vehicles, and that 'H' markings be installed for free across the driveways of those residents who indicated they wanted the marking. The situation should be reviewed once parking patterns have settled following completion of the highway works on High Storrs Road. If problems are considered to have become worse, a report could be brought back to a subsequent meeting of the Cabinet Highways Committee to decide whether the single yellow line is necessary.

Huntley Grove

18. A further outstanding issue relates to waiting restrictions on Huntley Grove. As shown in Appendix B, approval has already been granted for the provision of waiting restrictions on much of Huntley Grove. However, at the meeting of Cabinet Highways Committee on 9 February 2011 it was resolved that further consultation should be undertaken on an extension to the double yellow lines at the junction with High Storrs Road. The proposals can be seen in Appendix B.
19. Consultation was undertaken in March 2011 as discussed in paragraph 4.3. A total of 2 responses were received, and as are follows:
 - One response on behalf of residents at 5 properties requesting that the proposed extension to the double yellow lines is incorrectly placed. They suggest that "the extended double yellow line would be, from a safety point of view, better situated if it started from where it is now proposed to end and continued round the curve to a point considered adequate".
 - One objection to the proposed extension of double yellow lines on the grounds of loss of parking availability
20. The TRO for the proposed double yellow line does not allow for the line to be extended and therefore the request to extend the line therefore cannot be taken forward at this time. The TRO previously advertised for the approved single yellow line also cannot be extended to cover the area concerned.
21. Observations on site in recent weeks has shown parking levels on Huntley Grove to be light, and not considered to be causing any problems for residents. There does not appear to be a long stay commuter parking problem either.
22. As discussed in paragraph 4.9 however, the full effects of the highway works on High Storrs Road have yet to be seen. In view of the comments received to date, it is proposed that the extra length of double yellow line to be dropped and the situation on Huntley Grove monitored in the autumn term once the highway works are complete. Should further waiting restrictions be necessary, as indicated by residents in paragraph 4.12, these could submitted to the South West Community Assembly for consideration at that time.

Petition – High Storrs and Ecclesall Junior Schools

23. A petition was reported to Cabinet Highways Committee on 11th February 2011 as part of the High Storrs School report. The petition contained 11 signatures requesting measures to reduce the level of school-related traffic in the vicinity of High Storrs Secondary and Ecclesall Junior Schools. It was resolved that the questions raised be investigated and the findings reported to a future meeting of the Committee.
24. Ecclesall Juniors are currently taking part in a 'Travel 4 Life' project, part of the Sheffield Lets Change 4 Life initiative. The project involves an intensive approach to the topic of active travel consisting of curriculum led sessions for each year group (art, geography, literacy & maths), assemblies, competitions, healthy breakfasts for those who walk/cycle to school, cycle training for Year 5 and Year 6 students, information stalls for parents, initiatives such as walking buses, park & stride and car free days.
25. The project is monitored each term by hands up surveys and each activity is subsequently evaluated. As the school is actively taking part in this project the Council believe the school are doing all they can to promote and encourage families to use active forms of transport to get to school as often as possible.
26. Previous partnership work between The Council and High Storrs School has focused on promoting the School Travel Plan and what it stands for (2007-2009). This involved providing information on the school web site, in newsletters to parents, on the school notice board and prospectus. The work actively looked to reduce the numbers of students travelling to school by car and focused on providing information so that all parents and students had sufficient information to make safer travel choices. Within this period proposals to reduce dependency on the car by developing a staff car share scheme, offering pedestrian training to certain groups of students and developing a student eco-group within the school were also considered.
27. The Travel Plan also refers to the highway works in the vicinity of the school. To complement the traffic calming / informal crossing points on High Storrs Road and the build-outs / puffin (signalised) crossing on Ringinglow Road the school have listed a number of initiatives to decrease the dependency on car travel. These initiatives include:
 - Site the new car park away from the school entrance and introduce a student's car free pedestrian access.
 - Construct safe walkways around the school site.
 - Investigate the possibility of a bus turning circle and parking bay within the school grounds.
 - Issue safe parking guidelines including safe places to drop off/pick up.
 - Investigate the provision of safe and secure cycle storage facilities and provide lockers for cyclists.
28. As well as investigating the construction of the above facilities the school identified a strategy over the 2010/2011 academic year to offer advice on cycle safety and offer cycle awareness training.

APPENDIX C

29. The Council considers that the improvements to walking facilities as part of the Building Schools for the Future initiative, together with work targeted through the development of the travel plan are both important steps towards reducing travel by private vehicle while encouraging students to use alternative forms of transport.